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19 AUG 1959

**MEMORANDUM FOR:** Assistant Director, Research and Reports  
Assistant Director, Scientific Intelligence  
Chief, SR/DDP  
Chief, FE/DDP

**INFO:** DCI, DDP, Legislative Counsel

**SUBJECT:** Jackson Sub-Committee Project

1. DCI has accepted a request from the Senate Sub-Committee on National Policy Machinery for studies of the Soviet and Chinese Communist organizations for policy-making and execution. AD/CI has been made responsible for production of these studies, with such help as may be needed from other CIA components.

2. Representatives of O/RR, O/SI, FE and SR/DDP have met with O/CI to outline these projects and agree on responsibilities for preparation of the various sections. These outlines, attached as Annexes A and B, have been reviewed and approved by the Sub-Committee staff. This memorandum constitutes a formal request that the studies involved be undertaken by the components concerned. OCI will be responsible for assembling, for editing, printing, and graphics support.

3. We hope to complete the project by 23 October. Drafts must therefore be submitted to O/CI by 3 October. The classification of the original papers will be TOP SECRET, although an unclassified version will eventually be prepared. The OCI officer responsible is [REDACTED] His alternates are [REDACTED] for the Soviet paper and [REDACTED] for the Chinese Communist paper.

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HUNTINGTON D. SHELLON  
Assistant Director  
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Annex A

Outline: Soviet Policy-Making Machinery

- I. Introduction and Summary. (Will include a) scope of Soviet policy-making; b) extreme centralization in Presidium; c) limitations on information; d) influence of personalities on machinery.) OCI/SRI
- II. Top policy-making organizations
  - A. Discussion of interlocking Party-Government directorate OCI/SRI
  - B. Party
    1. Nominal functions of Party Congress and Central Committee OCI/SRI
    2. Presidium
      - a. Organization and functions OCI/SRI
      - b. Special position of Khrushchev OCI/SRI
      - c. Information available to Presidium OCI/SRI and [REDACTED]
    3. Central Committee Secretariat OCI/SRI
      - a. CC departments
  - C. Government
    1. Nominal functions of Supreme Soviet and Council of Ministers OCI/SRI
    2. Presidium of Council of Ministers OCI/SRI
    3. Ministerial and State Committee structure OCI/SRI and OER  
(this section will include all available information on the structure, functions, and inter-relations of these bodies.)

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**III. The most important organizations concerned with the execution of national policy.**

- A. Ministry of Foreign Affairs OCI/SRI
- B. Ministry of Foreign Trade ORR
- C. State Committee for Foreign Economic Relations ORR
- D. Council for Economic Mutual Assistance ORR
- E. [REDACTED]
- F. Foreign Communist Parties OCI/SRI
- G. Ministry of Defense OCI/MIL
- H. Scientific organizations OSI
- I. Gosplan, specialized State Committees and the Sovnarkhozy ORR
- J. Propaganda organs OCI/SRI

(This section will discuss the organization and functions of these organizations, with emphasis on their role in the execution of policy.)

**IV. Application of this machinery to certain important national policy questions.**

- A. Conduct of operations against a foreign country OCI/SRG
- B. Response to international crises OCI/SRG
- C. Development, selection, and production of weapons systems OSI, ORR
- D. Formulation of national economic goals ORR
- E. Formulation of national scientific policy OSI

(This section will attempt to reconstruct the functioning of Soviet policy-making machinery in selected examples under each heading.)

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Outline: Chinese Communist Policy-Making Machinery

- I. Introduction and Summary. (will include a) scope of Chinese Communist policy-making; b) extreme centralization in Politburo; c) limitations on information; d) influence of personalities on machinery.) OGI/CAS
- II. The Chinese Communist Party--formulator of broad national policy. OGI/CAS
  - A. Organs nominally engaged in policy formulation
    1. Party Congress
    2. Central Committee
  - B. Organs with actual power of policy formulation
    1. Politburo
      - a. Standing Committee of the Politburo
      - b. Mao's special position
      - c. Information available to top leadership
    2. Party Secretariat
      - a. Central Departments

(This section will include all available information on the structure, functions, and inter-relations of these bodies.)
- III. The Government--formulator of plans to implement national policy and executor of national policy.
  - A. National People's Congress--rubber stamp organization OGI/CAS
  - B. State Council--premier and vice premiers OGI/CAS

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1. Ministry of Defense OCI/MIL
2. Organizations concerned with foreign affairs OCI CAS
3. Offices and Ministries concerned with other political affairs OCI/CAS
4. [REDACTED]
5. Economic Planning ORR
6. Economic Offices and Ministries ORR
7. Scientific organizations and activities OSI

(This section will discuss the organization and functions of these organizations, with emphasis on their role in the execution of policy and their contributions to the making of it.)

IV. Application of this machinery to certain important national policy questions.

- A. Conduct of operations against a foreign country OCI/CAS
- B. Behaviour in international crises OCI/CAS
- C. Formulation of national agricultural policy ORR
- D. Formulation of national scientific policy OSI

(This section will attempt to reconstruct the functioning of policy-making machinery in selected examples under each heading).

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